

The State of New Hampshire

Department of Environmental Services



Michael P. Nolin Commissioner

January 11, 2006

The Honorable Sherman Packard, Chairman House Transportation Committee Legislative Office Building, Room 203 Concord, NH 03301

Re: HB 1328 relative to motor vehicle inspections

Dear Chairman Packard and Members of the Committee:

The Department of Environmental Services (DES) is pleased to offer testimony on proposed House Bill 1328, which seeks to change the annual motor vehicle inspection requirement to a biennial requirement. DES is concerned with the impact this bill will have on the state's federally required vehicle emissions testing program, the On Board Diagnostics (OBD) inspection program, thus leading the agency to oppose the bill as proposed.

First and foremost, I would like to point out that the General Court has thoroughly reviewed both the need and implementation of the vehicle emissions testing program, both in 1998 after the Departments of Safety (DOS) and Environmental Services (DES) had reached an agreement with the Environmental Protection Agency (EPA) regarding the state's Clean Air Act (CAA) requirement for emissions testing, and in the last session (during consideration of HB 513, HB 579, and SB 148). In both cases the General Court affirmed the need for the OBD inspection to be implemented on a statewide basis. In addition HB 513 established a legislative advisory committee to review contracts and recommend legislation and rules relating to OBD II testing. A complete chronology of this history of legislative review of the emissions testing program is attached for your information.

As noted above, the current OBD program is also an enforceable component of the state's federally required State Implementation Plan (SIP) under the CAA and is the result of a carefully negotiated agreement with EPA to avoid sanctions for failure to implement the otherwise CAA required "tailpipe test" emissions testing program. These sanctions could include economic penalties on new business development in the state and/or loss of federal highway funds. In addition, should EPA fail to hold the state accountable for its SIP commitment, environmental organizations could file suit to require federal enforcement, thus eliminating the flexibility to substitute the more consumer friendly, less costly and intrusive OBD test contained in the state's agreement in lieu of a more expensive "tailpipe test" required under the CAA.

The OBD inspection also assists the state in meeting requirements to reduce or maintain vehicle emissions under a separate federal transportation requirement referred to as "transportation conformity". Failure to meet this requirement could result in suspension of certain federal highway funds. Lastly, any revisions of this program should be carefully considered in light of the existing

vendor contract for program management and implementation. Any breach of that contract could potentially cost the state several million dollars.

In summary the OBD inspection program is a relatively low cost program that is consumer friendly, significantly reduces air pollution, provides numerous health and safety benefits to consumers, and meets the state's obligations under the Clean Air Act. Most responsible citizens of the state already respond to the "check engine" light, getting necessary repairs as necessary. The NHOST will ensure that at least annually everyone will be required to maintain their vehicle emission systems. The repair community has been ready to implement the program for several years and further delay or revision is unwarranted.

Changing the inspection requirement to a biennial requirement would jeopardize the state's commitment under aforementioned federal requirements. DES urges the committee to vote inexpedient to legislate on this bill.

Thank you for your attention in this matter. I have attached additional background information on the need for and implementation of the OBD testing program. Should you have further questions or need additional information please feel free to contact Robert R. Scott, Director, Air Resources Division (271-1088, rscott@des.state.nh.us) or Michael Fitzgerald, Supervisor, Mobile Source Planning (271-6390, mftzgerald@dse.state.nh.us).

Sincerely,

Michael P. Nolin

Comissioner

cc: HB 1328 sponsors